Kemble and Ewen Neighbourhood Development Plan (NDP)

Basic Conditions Statement

(Paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990)

December 2019

Kemble and Ewen Parish Council

With assistance from



1.0 Introduction

- Planning Practice Guidance (Paragraph: 065 Reference ID: 41-065-20140306)¹ sets out that only a draft neighbourhood Plan or Order that meets each of a set of basic conditions can be put to a referendum and be made. The basic conditions are set out in <u>paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990</u> as applied to neighbourhood plans by section 38A of the Planning and Compulsory Purchase Act 2004. The basic conditions are:
 - a. having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the order (or neighbourhood plan).
 - b. having special regard to the desirability of preserving any listed building or its setting or any features of special architectural or historic interest that it possesses, it is appropriate to make the order. This applies only to Orders.
 - c. having special regard to the desirability of preserving or enhancing the character or appearance of any conservation area, it is appropriate to make the order. This applies only to Orders.
 - d. the making of the order (or neighbourhood plan) contributes to the achievement of sustainable development.
 - e. the making of the order (or neighbourhood plan) is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).
 - f. the making of the order (or neighbourhood plan) does not breach, and is otherwise compatible with, EU obligations.
 - g. prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).
- 1.2 This Basic Conditions Statement sets out how the Kemble and Ewen NDP has been prepared to meet the basic conditions. It has been prepared as a supporting document for consideration by the NDP independent Examiner.

¹ https://www.gov.uk/guidance/neighbourhood-planning--2#basic-conditions-for-neighbourhood-plan-to-referendum

2.0 Legal Requirements

2.1 The Submission Plan is being submitted by a qualifying body

This Submission Plan is being submitted by a qualifying body, namely Kemble and Ewen Parish Council. The area was designated by Cotswold District Council (CDC) on 28th October 2015

https://www.cotswold.gov.uk/media/1600857/Kemble-NP1.pdf

2.2 What is being proposed is a neighbourhood development plan

The plan being proposed relates to planning matters (the use and development of land) and has been prepared in accordance with the statutory requirements and processes set out in the Town and Country Planning Act 1990 (as amended by the Localism Act 2011) and the Neighbourhood Planning Regulations 2012.

2.3 The proposed Neighbourhood Plan states the period for which it is to have effect

The proposed Neighbourhood Plan states the period for which it is to have effect. That period is from 2011 to 2031 (the same period as the adopted Cotswold District Local Plan 2011 - 2031).

2.4 The policies do not relate to excluded development

The Neighbourhood Plan proposal does not deal with county matters (mineral extraction and waste development), nationally significant infrastructure or any other matters set out in Section 61K of the Town and Country Planning Act 1990.

2.5 The proposed Neighbourhood Plan does not relate to more than one neighbourhood area and there are no other neighbourhood development plans in place within the neighbourhood area.

The Neighbourhood Plan proposal relates to the designated Kemble and Ewen Neighbourhood Area and to no other area. There are no other Neighbourhood Plans relating to that neighbourhood area. The Designated Neighbourhood Plan Area has the same boundary as that of the Parish at the time of the designation and is shown on Figure 1 in the NDP.

3.0 Basic Conditions

a. Having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the plan

The Kemble and Ewen Neighbourhood Development Plan (KENDP) has been prepared having appropriate regard to the policies set out in the revised National Planning Policy Framework (NPPF, February 2019)² and National Planning Practice Guidance.

2. Achieving Sustainable Development

Paragraph 1 of the NPPF explains that 'The National Planning Policy Framework sets out the Government's planning policies for England and how these should be applied.' Paragraph 7 sets out that 'The purpose of the planning system is to contribute to the achievement of sustainable development.' The planning system has 3 overarching objectives to achieve sustainable development (paragraph 8): an economic objective, a social objective and an environmental objective. These should be delivered through the preparation and implementation of plans (paragraph 9).

Table 1 sets out how the Kemble and Ewen NDP delivers the 3 overarching Objectives:

Table 1 Delivering Sustainable Development

NPPF Overarching Objectives	Kemble and Ewen NDP Policies and Proposals
a) an economic objective – to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;	The KENDP includes policies to support economic growth: including supporting housing development within the Kemble village boundary (Policy KE5) and development at Cotswold Airport (when its lies within the neighbourhood area boundary) (Policy KE12).
b) a social objective – to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations;	Kemble and Ewen NDP recognises the importance of contributing to the social sustainability of the local community.
and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs	The KENDP includes policies to support economic growth: including supporting housing development within the Kemble village boundary

² https://www.gov.uk/government/publications/national-planning-policy-framework--2

NPPF Overarching Objectives	Kemble and Ewen NDP Policies and Proposals
c) an environmental objective - to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.	(Policy KE5). Policy KE1 identifies existing community facilities in the neighbourhood area for protection and supports investment in improved facilities Policy KE3 seeks to designate a number of areas as Local Green Space. These provide a number of social functions, including various forms of informal recreation. Policy KE4 seeks to protect the neighbourhood area's other open spaces. Policy KE7 supported by the Kemble and Ewen Design Guide seeks to foster a well-designed and safe built environment. A number of the KENDP's policies also support the community's health and cultural well-being: Policies KE3, 4 and 6 that protect open spaces and green infrastructure; and Policies KE8, 9, 10 and 11 that seek to protect the area's historic environment and landscape. Kemble and Ewen NDP has a strong emphasis on environmental sustainability. The NDP seeks to: Protect Local Green Spaces (Policy KE3) and other open spaces (Policy KE4) Green infrastructure (Policy KE6) Protect Kemble and Kemble Station Conservation Area (Policy KE8), non-designated heritage assets (Policy KE9) and archaeological remains (Policy KE10) The KENDP also seeks to development is appropriate within the local landscape (Policy KE11)

3. Plan Making

In Section 3 Plan Making, the NPPF sets out that 6 principles that plans should address. Table 2 sets out how the Kemble and Ewen NDP addresses each of these in turn.

Table 2 Plan Making

NPPF Plan Making	Kemble and Ewen NDP
a) be prepared with the objective of contributing to the achievement of sustainable development;	The Kemble and Ewen NDP has been prepared to contribute to sustainable development; Table 1 above sets out how the Plan's objectives, policies and proposals address economic, social and environmental objectives.
b) be prepared positively, in a way that is aspirational but deliverable;	The KENDP has been prepared positively to support new housing development within the development boundary defined in the Cotswold District Local Plan 2011-2031.
	The Parish Council, through the Steering Group, has worked hard to ensure policies are positively worded to 'support' and 'encourage' suitable and appropriate development. Policy criteria have been prepared through a thorough approach to community engagement and reflect local aspirations for high quality design which considers local context and character.
c) be shaped by early, proportionate and effective engagement between plan-makers and communities, local organisations, businesses, infrastructure providers and operators and statutory consultees;	All the policies have been prepared through an extensive and thorough approach to community engagement. This has led to regular and constructive involvement of the local community in the planmaking process.
	The accompanying Consultation Statement sets out the details of the extensive and wide ranging community consultation and engagement activities which have been undertaken at all stages of the Plan's

NPPF Plan Making	Kemble and Ewen NDP
	preparation.
	At each consultation stage representations have been considered carefully and appropriate amendments to the NDP made.
d) contain policies that are clearly written and unambiguous, so it is evident how a decision maker should react to development proposals;	The NDP policies and proposals have been prepared by a Steering Group on behalf of the Parish Council, with support from a planning consultant and planning officers at Cotswold District Council.
	Amendments have been made at key stages to improve the clarity and reduce ambiguity, but it is understood that the Examiner is likely to recommend further changes to wording following the examination process.
e) be accessible through the use of digital tools to assist public involvement and policy presentation; and	Updates and documents have been provided on the Parish Council website at all stages of plan preparation (https://www.kemble.co.uk/index.php/parish-council/neighbourhood-plan).
	Responses by mail and email were invited at informal and formal consultation stages.
f) serve a clear purpose, avoiding unnecessary duplication of policies that apply to a particular area (including policies in this Framework, where relevant).	The NDP has been amended and updated to reduce duplication with policies in the Cotswold District Local Plan 2011-2031 and duplication with national policies. Again, it is understood that the Examination may lead to further changes to policies and supporting text.

The Plan Making Framework

Paragraph 18 sets out that policies to address non-strategic matters should be included in local plans that contain both strategic and non-strategic policies, and/or in local or neighbourhood plans that contain just non-strategic policies. The KENDP contains non-strategic planning policies and proposals that add local detail and value to strategic policies in the Cotswold District Local Plan 2011-2031. The supporting text for the KENDP

policies refers to the relevant strategic policies, when appropriate. It is acknowledged that if "made" the policies in the KENDP and the Cotswold District Local Plan 2011-2031 will be read together.

Non-strategic policies

Paragraph 29 advises that neighbourhood planning gives communities the power to develop a shared vision for their area. Neighbourhood plans can shape, direct and help to deliver sustainable development, by influencing local planning decisions as part of the statutory development plan. Neighbourhood plans should not promote less development than set out in the strategic policies for the area, or undermine those strategic policies. The KENDP supports housing development in the Kemble village boundary (Policy KE5) in line with Cotswold District Local Plan 2011-2031, Policy Kemble S6. As well as supporting the quantum of housing development the KENDP seeks to influence design, through the Kemble Design Guide and site specific development management criteria (Policy KE7).

Paragraph 30 goes on to say that once a neighbourhood plan has been brought into force, the policies it contains take precedence over existing non-strategic policies in a local plan covering the neighbourhood area, where they are in conflict; unless they are superseded by strategic or non-strategic policies that are adopted subsequently.

5. Delivering a sufficient supply of homes

Paragraph 65 sets out that strategic policies should also set out a housing requirement for designated neighbourhood areas which reflects the overall strategy for the pattern and scale of development and any relevant allocations. The KENDP has been prepared in the context of Cotswold District Local Plan 2011-2031 and Policy S6 that allocates 3 sites for new housing development. Given this is a recently adopted plan (August 2018) the KENDP has not sought to allocate further land for development, a housing requirement has not been requested from Cotswold District Council.

Kemble and Ewen is located within a rural area. Paragraph 78 advises that to promote sustainable development in rural areas, housing should be located where it will enhance or maintain the vitality of rural communities. The KENDP supports this principle by guiding new development proposals to within the village boundary of Kemble. Development in Ewen , as a smaller, less sustainable settlement will be subject to the relevant rural area policies of the Cotswold District Local Plan 2011-2031.

6. Building a strong, competitive economy

Paragraph 83 advises that in rural areas planning policies should enable a) the sustainable growth and expansion of all types of business in rural areas, both through conversion of existing buildings and well-designed new buildings; b) the development and diversification of agricultural and other land-based rural businesses; c) sustainable rural tourism and leisure developments which respect the character of the countryside; and d) the

retention and development of accessible local services and community facilities, such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship. The KENDP does not seek to duplicate the relevant Local Plan policies for rural business and agricultural diversification, or rural tourism and leisure. The KENDP does include policy relevant to Cotswold Airport (Policy KE12) and to retain accessible local service sand community facilities (Policy KE1), and open spaces (Policies KE3 and KE4).

8. Promoting healthy and safe communities

Paragraph 91 sets out that planning policies and decisions should aim to achieve healthy, inclusive and safe places which promote social interaction, are safe and accessible and enable and support healthy lifestyles. The NDP includes policies which protect and encourage investment in local facilities (Policy KE1) and to protect Local Green Spaces (Policy KE3), open spaces (Policy KE4) and access to green infrastructure (Policy KE7).

12. Achieving well-designed places

Paragraph 124 explains that the creation of high quality buildings and places is fundamental to what the planning and development process should achieve. Paragraph 125 goes on to say that design policies should be developed with local communities, so they reflect local aspirations, and are grounded in an understanding and evaluation of each area's defining characteristics. Neighbourhood plans can play an important role in identifying the special qualities of each area and explaining how this should be reflected in development. The KENDP is supported by a more detailed Design Guide (Kemble and Ewen Design Guide (AECOM, 2019)). This will be used to promote and help applicants achieve high quality buildings and well designed spaces. The Design Guide is incorporated into KENDP policy through Policy KE6 of the plan. This policy also provides site-specific development management guidance for Kemble village's 3 allocated housing sites.

15. Conserving and enhancing the natural environment

Paragraph 170 advises that planning policies and decisions should contribute to and enhance the natural and local environment by protecting and enhancing valued landscapes and sites of biodiversity and recognising the intrinsic character and beauty of the countryside. Two policies in the KENDP help to enhance the natural and local environment: Policy KE6 seeks to protect and enhance green infrastructure for the multi-functional benefits it provides; Policy KE11 sets detailed development management policy within the area's Special Landscape Area, and in other areas not covered by this Local Plan designation .

16. Conserving and enhancing the historic environment

• Paragraph 184 advises that heritage assets are an irreplaceable resource, and should be conserved in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of existing and future generations. Paragraph 18 goes on to say that plans

should set out a positive strategy for the conservation and enjoyment of the historic environment. The KENDP includes policies to: Protect Kemble and Kemble Station Conservation Area (Policy KE8), non-designated heritage assets (Policy KE9) and archaeological remains (Policy KE10)

3.2 b. Having Special Regard to the Desirability of Preserving any Listed Building or its Setting or any Features of Special Architectural or Historic Interest

The KENDP has been prepared by paying full regard to the National Heritage List for England. Where proposed housing sites could affect the setting of heritage assets this is noted and addressed in policy criteria.

[Note: this Basic Condition only applies to Neighbourhood Development Orders but has been included for the sake of completeness].

3.3 c. Having Special Regard to the Desirability of Preserving or Enhancing Character or Appearance of any Conservation Area

The KENDP includes policy for Kemble and Kemble Station Conservation Area (Policy KE8).

[Note: this Basic Condition only applies to Neighbourhood Development Orders but has been included for the sake of completeness].

3.4 d. Contributes to the Achievement of Sustainable Development

The Submission Neighbourhood Development Plan contributes strongly to the achievement of sustainable development. This is set out in more detail in Table 1 above in relation to the economic, social and environmental objectives of the NPPF.

3.5 e. In General Conformity with Strategic Local Planning Policy

The Submission Neighbourhood Plan is in general conformity with strategic Local Plan policies contained in the adopted Cotswold District Local Plan 2011-2031 (adopted August 2018). Table 3 sets out the way that the Neighbourhood Plan conforms to the relevant strategic planning policies in the Local Plan.

Table 3 General Conformity with Strategic Planning Policies in the Cotswold District Local Plan 2011 - 2031

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
Policy KE1 – Protection of Existing	Policy INF2 SOCIAL AND COMMUNITY	Policy KE1 supports proposals to enhance
Community Facilities and Public Houses	INFRASTRUCTURE	community facilities and public houses. Policy KE1 does not seek to set separate
The facilities listed below and shown on the	1. Proposals for community facilities,	development management criteria for such
Policies Map will be protected for community	including open spaces, either in their own	uses, beyond the other policies in the KENDP
use.	right or as a consequential requirement of	and by deferring to the relevant policies in the
	development in the area will be permitted	Local Plan, including Policy INF2 that supports
KE1/1 - Kemble Village Hall	where, as appropriate, it is demonstrated	such enhancements, when they meet criteria
KE1/2 - All Saints Church	that:	INF a) to f).
KE1/3 - Kemble Primary School		
KE1/4 - Kemble Post Office and Stores	a. Where associated with another	Policy KE1 is in general conformity with Local
KE1/5 - The Tavern Inn	development, provision is synchronised with	Plan Policy INF2 in its approach to the
KE1/6 - Wild Duck Inn	the scale, timing/phasing and needs of the	protection of community facilities and public
KE1/7 - The doctors' surgery in Kemble	associated development;	houses. Policy KE1 identifies the area's
KE1/8 - Kemble railway station	b. account has been taken of existing	facilities and seek to protect them in
	facilities and services in the area, including	accordance with relevant development plan
Development that would lead to the loss of	the quantity and quality of provision;	policies, including Policy INF2.
these facilities will be permitted when it is in	c. the proposal is economically viable in	
accordance with relevant development plan	terms of its ongoing maintenance, and there	
policies.	is demonstrable local need for it;	
	d. the facility or service is well-linked and	
Proposals that would appropriately enhance	accessible to the local community by foot,	
these facilities or enhance the appearance of	bicycle or public transport both at present	
and/or improve access and accessibility to	and having regard to development proposals	
these facilities will be supported when they	of the Local Plan;	
are in accordance with other development	e. the feasibility of multi-purpose use of the	
plan policies and the policies of the KENDP.	facility or service has been rigorously	
	explored and, where possible, implemented	
	in the proposal; and	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	f. provision is made for the on-going management/maintenance of the facility or service.	
	2. Planning permission for development which results in the loss of a local community facility or service, including an open space, will be permitted provided:	
	a. it is demonstrated that there is no local demand for the facility or service, or demand for an appropriate, alternative local community use for the facility; or b. replacement facilities or services are provided in an appropriate alternative location having regard to the requirements of Clause 1 above.	
Policy KE2 – Infrastructure	Policy S6 KEMBLE	The CDLP includes a separate strategic policy
Proposals to improve local infrastructure will be supported. In particular the community's	Allocated housing development sites:	for Kemble, Policy S6. Policy KE2 is in general conformity with Policy S6 and identifies additional local priorities for infrastructure
priorities for improvements are the following: • Improvements to Kemble Village Hall	K_1B Land between Clayfurlong Grove and A429 (13 dwellings net)	investment that have been identified as part of the KENDP preparation process.
 Improvements to Kemble Village Hall Improved facilities at Kemble Playing Field Improvements to Kemble Primary School 	K_2A Land at Station Road (8 dwellings net), subject to securing the long term protection of the Community Gardens (Refer to Policy EN3, Local Green Space LGS7)	The provision of, or contributions to, such infrastructure may come forward when relevant to new development. This approach is in general conformity with Policy EN2.2 of
 Sustainable re-use of the Tetbury/Cirencester to Kemble rail 	K_5 Land to north west of Kemble Primary	the CDLP and Policy INF1.

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
lines	School (11 dwellings net)	The identification of future improvements at Kemble Village Hall and the Primary School is
	The following non-strategic (local)	also in general conformity with the approach
	infrastructure projects are proposed:	to enhancement of community facilities set out in Local Plan Policy INF2.
	a. Improvement of bus and cycle links	,
	between the village and Kemble Enterprise	
	Park; and	
	b. Provision of a safe footpath between Ewen and Kemble.	
	Policy EN2 DESIGN OF THE BUILT AND NATURAL ENVIRONMENT	
	Development will be permitted which accords with the Cotswold Design Code (Appendix D). Proposals should be of design quality that respects the character and distinctive appearance of the locality.	
	Policy INF1 INFRASTRUCTURE DELIVERY	
	1. Development will be permitted where infrastructure requirements identified to make the proposal acceptable in planning terms can be met. Provision of infrastructure will be secured having regard to regulatory and national policy requirements relating to developer contributions.	
	Where, on the basis of evidence, a need for	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	on-site infrastructure and services is identified provision may, where necessary, be secured through planning obligations. Where, on the basis of evidence, a need for off-site infrastructure and services is identified and/or negative impacts on existing off-site infrastructure and services are expected to arise, provision will be secured through either planning obligations and/or CIL as appropriate. Infrastructure provision in this context will take account of delivery of the strategic off-site infrastructure set out in policies SA1, SA2 and SA3.	
	2. New or upgraded infrastructure will be provided in accordance with an agreed, phased timescale. Provision will be made, where necessary, for the ongoing maintenance of infrastructure and services.	
	3. Where there is concern relating to the viability of the development having regard to infrastructure provision requirements, an independent viability assessment, in proportion with the scale, nature and/or context of the proposal, will be required to accompany the planning application. The reasonable costs of the viability assessment will be met by the applicant.	
	Policy INF2 SOCIAL AND COMMUNITY	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	INFRASTRUCTURE	
	1. Proposals for community facilities, including open spaces, either in their own right or as a consequential requirement of development in the area will be permitted where, as appropriate, it is demonstrated that:	
	a. Where associated with another development, provision is synchronised with the scale, timing/phasing and needs of the associated development; b. account has been taken of existing facilities and services in the area, including the quantity and quality of provision; c. the proposal is economically viable in terms of its ongoing maintenance, and there is demonstrable local need for it; d. the facility or service is well-linked and accessible to the local community by foot, bicycle or public transport both at present	
	and having regard to development proposals of the Local Plan; e. the feasibility of multi-purpose use of the facility or service has been rigorously explored and, where possible, implemented in the proposal; and f. provision is made for the on-going management/maintenance of the facility or service.	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	2. Planning permission for development which results in the loss of a local community facility or service, including an open space, will be permitted provided: a. it is demonstrated that there is no local demand for the facility or service, or demand for an appropriate, alternative local community use for the facility; or b. replacement facilities or services are provided in an appropriate alternative location having regard to the requirements of Clause 1 above.	
Policy KE3 Protecting Local Green Space	Policy EN3 LOCAL GREEN SPACES	Policy KE3 identifies 4 Local Green Spaces.
The following local green spaces as shown on the Policies Map are designated in accordance with paragraphs 99 and 100 of the NPPF:	The following areas are designated as Local Green Spaces: LGS6: Kemble – Community Gardens at Station Road (in conjunction with proposed)	These have been assessed using the national planning policy designation criteria set out in paragraphs 99 and 100 of the NPPF and using the <i>Green Space Designation Toolkit</i> produced by Cotswold District Council.
KE3/1 – Paddock at the rear of Glebe Barn KE3/2 - Field between Clayfurlong Farm and site KI_B	housing allocation Policy S6, Site K_2) LGS7: Kemble – Playing field at Clayfurlong	Policy KE3 is in general conformity with Policy EN3 of the CDLP to which it defers when considering planning proposals that affect the
KE3/3 – Land opposite The Timbrells, Ewen KE3/4 – Land off School Road, Kemble	2. Development will only be permitted within a Local Green Space where there are very special circumstances, which outweigh the	designations for Local Green Space. This approach is compatible with that pertaining to the existing designated Local Green Spaces
Development will only be permitted when it accords with national and relevant Local Plan policies.	harm to the Local Green Space. Particular attention will be paid to the evidence presented by the local community when	(CDLP LGS6 and LGS7).

Kemble and Ewen NDP	P Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
		assessing development proposals that are likely to affect a designated Local Green Space.	
Policy KE4 Protecting O		Policy INF2 SOCIAL AND COMMUNITY INFRASTRUCTURE	Policy INF2 of the CDLP protects open spaces. The approach for open spaces set out in the
Development that wou			KENDP is in general conformity with that in
open spaces within the		1. Proposals for community facilities,	the CDLP, both policies seek .either proof that
development boundary	_	including open spaces, either in their own	the open space is no longer needed or can be
be only supported whe	n:	right or as a consequential requirement of	replaced. In relation to both of these criteria
		development in the area will be permitted	the KENDP provides more detailed
•	ent or better provision	where, as appropriate, it is demonstrated	development management guidance e.g.
•	ded elsewhere within	that:	replacement of open space within the Kemble
a suitak	ole location within the		village boundary.
relevan	t village or in the case	a. Where associated with another	
of Kem	ble within the village	development, provision is synchronised with	
Develo	pment Boundary; or	the scale, timing/phasing and needs of the	
b) It can b	e clearly	associated development;	
demons	strated by the	b. account has been taken of existing	
applica	nt that the open space	facilities and services in the area, including	
no long	er performs a useful	the quantity and quality of provision;	
open sp	pace function in terms	c. the proposal is economically viable in	
of the l	ocal environment,	terms of its ongoing maintenance, and there	
amenit	y of any kind, or active	is demonstrable local need for it;	
public r	ecreation use.	d. the facility or service is well-linked and	
		accessible to the local community by foot,	
		bicycle or public transport both at present	
		and having regard to development proposals	
		of the Local Plan;	
		e. the feasibility of multi-purpose use of the	
		facility or service has been rigorously	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	explored and, where possible, implemented in the proposal; and f. provision is made for the on-going management/maintenance of the facility or service.	
	2. Planning permission for development which results in the loss of a local community facility or service, including an open space, will be permitted provided:	
	a. it is demonstrated that there is no local demand for the facility or service, or demand for an appropriate, alternative local community use for the facility; or b. replacement facilities or services are provided in an appropriate alternative location having regard to the requirements of Clause 1 above.	
Policy KE5 – New Development within the Kemble Development Boundary	Policy DS2 DEVELOPMENT WITHIN DEVELOPMENT BOUNDARIES	Policy KE5 supports development within the Kemble village boundary this approach is in general conformity with that set out in CDLP
Within the Kemble Development Boundary. as defined on CDLP Policies Map (Inset 5), development will be supported when it:	Within the Development Boundaries indicated on the Policies Maps, applications for development will be permissible in principle.	Policy DS2, where development within development boundaries is permissible in principle.
(a) is located on an infill site the resulting loss of which would not have a significant adverse impact on the character and appearance of the area	Policy EN2 DESIGN OF THE BUILT AND NATURAL ENVIRONMENT	Policy KE5 then identifies local, non-strategic development management criteria for Kemble village. This approach is in general conformity with the CDLP, including Policy EN2 on design.

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
and would not lead to a loss of rural character. Subdivision of existing site plots and back land development will be resisted except where clear benefits to the character and appearance of the settlement are demonstrated;	Development will be permitted which accords with the Cotswold Design Code (Appendix D). Proposals should be of design quality that respects the character and distinctive appearance of the locality.	
 (b) is appropriate in scale (e.g. individual or small groups of houses) and relates well to the existing layout, facilities and amenities of the village; 		
(c) makes best use of previously developed land and existing buildings;		
(d) meets the design policies set out in the CDLP and the KENDP and seeks so far as possible to enhance to character and appearance of the area;		
 (e) is capable of providing safe access for vehicles, pedestrians and cycles and includes off-street car parking to serve the development as required to meet locally adopted standards; 		
(f) does not have a significant adverse impact on the amenity of existing and		
future occupiers; (g) has assessed and incorporated measures to maximise opportunities to walk, cycle and use public transport for those without access to		

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
a private vehicle; and (h) it does not conflict with guidance in the Kemble Landscape Appraisal (Tyler Grange) and the Kemble and Kemble Station Conservation Area Appraisal (Montagu Evans).		
Policy KE6 – Green Infrastructure	Policy INF7 GREEN INFRASTRUCTURE	Policy KE6 is in general conformity with Policy INF of the CDLP. Policy KE6 seeks to protect
The network of Green Infrastructure (GI) within the neighbourhood plan area will be protected for its recreation, open space and wildlife value. New GI, particularly where it creates links to the existing GI network and improves access to the countryside for informal recreation and net gains in biodiversity will be supported. Development will only be permitted where it retains/protects/enhances the recreational, biodiversity, water management and other functions of the GI network.	 Development proposals must contribute, depending on their scale, use and location, to the protection and enhancement of existing Green Infrastructure and/or the delivery of new Green Infrastructure. New Green Infrastructure provision will be expected to link to the wider Green Infrastructure network of the District and beyond. Green Infrastructure will be designed in accordance with principles set out in the Cotswold Design Code (Appendix D). 	the neighbourhood area's green infrastructure (GI) and provides additional, non-strategic development management policy for GI in Kemble and Ewen.
New development should enhance linkages to the wider existing GI network and improve access to the countryside for informal recreation, where appropriate.		
Policy KE7 – Kemble and Ewen Design Guide Development that is consistent with the other policies in this neighbourhood	Policy S6 KEMBLE Allocated housing development sites:	Policy KE7 is in general conformity with the plan-wide CDLP policy for Design, Policy EN2, both policies reference the Cotswold Design Code. Policy KE7 adds more local policy

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
development plan and the Cotswold District	K_1B Land between Clayfurlong Grove and	guidance based on the Kemble and Ewen
Local Plan will be supported when they	A429 (13 dwellings net)	Design Guide.
accord with the Kemble and Ewen Design		
Guide.	K_2A Land at Station Road (8 dwellings net),	Policy KE7 also provides site-specific
	subject to securing the long term protection	development management policy guidelines
The Kemble housing sites identified in the	of the Community Gardens (Refer to Policy	for the 3 CDLP allocated sites. This
CDLP are subject to the detailed guidance set	EN3, Local Green Space LGS7)	development management policy is in general
out below:		conformity with Policies S6 and EN2 of the
	K_5 Land to north west of Kemble Primary	CDLP.
K1_B – Land between Clayfurlong Grove and A429	School (11 dwellings net)	
	The following non-strategic (local)	
This site on the northern edge of the village should be designed to	infrastructure projects are proposed:	
	a. Improvement of bus and cycle links	
i. provide an organic extension to the	between the village and Kemble Enterprise	
village, this will require careful use of	Park; and	
materials, building styles and sizes,	b. Provision of a safe footpath between Ewen	
siting, layout and high-quality	and Kemble.	
boundary treatments;		
ii. produce an extension to the village	Policy EN2 DESIGN OF THE BUILT AND	
that enhances the character of the	NATURAL ENVIRONMENT	
area and avoids a standard house-		
type, suburban character type	Development will be permitted which	
development;	accords with the Cotswold Design Code	
iii. create a new edge to the village, in	(Appendix D). Proposals should be of design	
what is currently an open field, that is	quality that respects the character and	
of high quality and minimises the	distinctive appearance of the locality.	
intrusion of the development into the		
local landscape. This should be done		
by using a mix of stone and native		

Kemb	e and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
iv. v. vi.	tree and hedge species; pay particular regard to the siting of individual dwellings so that the dwellings face the A429 and avoid exposing rear gardens on the site's northern boundary; maximise opportunities to access the nearby bus stop, Kemble village and the recreation ground; and pay particular care to not having a negative impact on the setting of the		
	listed buildings at Clayfurlong Farm. - Land at Station Road		
Devel	opment proposals for the site should:		
i. ii.	prior to planning approval and development taking place, provide further assessment and evaluation of archaeology and biodiversity (including particularly herpetology); take account of the positive contribution the Local Green Space makes to the character of the wider site, including mitigating any potential impacts on natural features such as trees;		
iii.	be carefully proportioned and new buildings should not dominate their surroundings;		

Kembl	e and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
iv.	complement the existing landscape and sit comfortably within the setting of the Local Green Space. The height of buildings should provide a gentle transition from the open Local Green Space to the existing dwellings that border the site;		
v.	investigate opportunities to locate a Sustainable Drainage System, in accordance with relevant Local Plan policies, in the south-western part of the site; and		
vi.	provide safe, legible access to the Local Green Space should be provided through the site.		
K_5 – Schoo	Land to north west of Kemble Primary		
	te is within Kemble Conservation Area, opment proposals should:		
i.	provide a strong frontage to West Lane and a strong boundary treatment, similar to existing stone walls in this part of the village;		
ii.	recognise the site is relatively self- contained, proposals should retain this sense of containment by retaining existing trees where appropriate and by supplementing		

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
these with new native planting; and iii. the overall development should be designed to create an organic extension to the village, this will require careful use of materials, building styles, sizes, siting and layout. A standard house-type, suburban estate character development will not be supported.		
Policy KE8- Kemble and Kemble Station Conservation Area	Policy EN11 HISTORIC ENVIRONMENT: DESIGNATED HERITAGE ASSETS - CONSERVATION AREAS	Policy KE 8 is in general conformity with Policy EN11 of the CDLP, both policies seek to preserve or enhance Conservation Areas.
Within Kemble and Kemble Station	CONSERVATION AREAS	Policy KE8 provides more detailed
Conservation Areas (Figure 8) and their settings new development should preserve or enhance the character and appearance of the Conservation Areas and their settings. In particular:	Development proposals, including demolition, that would affect Conservation Areas and their settings, will be permitted provided they: a. preserve and where appropriate enhance the special character and appearance of the	development management policy for Kemble and Kemble Station Conservation Area. This approach is in non-strategic and in general conformity with the CDLP. The criteria in Policy KE8 have been developed
 a) New buildings or extensions should reflect the general pattern of building within the area, especially in scale, form, proportion and detailing, although there may be scope for some architectural invention provided that this is sympathetic to the existing architecture of the place; 	Conservation Area in terms of siting, scale, form, proportion, design, materials and the retention of positive features; b. include hard and soft landscape proposals, where appropriate, that respect the character and appearance of the Conservation Area; c. will not result in the loss of open spaces,	using the Kemble and Kemble Station Conservation Areas Appraisal and Management Guidance. This type of approach is compatible with criterion (d) of Policy EN11 of the CDLP.
b) Materials should normally be those traditionally used in that particular part of the Conservation Area, and	including garden areas and village greens, which make a valuable contribution to the character and/or appearance, and/or allow	

Kembl	e and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	should maintain a similar mix. Extensions to buildings should use materials that are sympathetic to the existing building. Where possible and feasible materials and construction should be sustainable to help reduce carbon emissions;	important views into or out of the Conservation Area; d. have regard to the relevant Conservation Area appraisal (where available); and e. do not include internally illuminated advertisement signage unless the signage does not have an adverse impact on the	
c)	•	Conservation Area or its setting.	
d)	Boundary walls, railings and hedges should be incorporated in the development in a similar way to those already in existence in that part of the Conservation Area, and these should use similar materials and detailing, or species;		
e)	Important views and vistas within and of the Conservation Area should be maintained. These include, but are not limited to:		
	 i. The views from footpath BKE 8/1 north east towards Kemble Village ii. The view from Washpool 		

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
Lane on the boundary of Kemble Park, facing south-west, towards Kemble House.		
These views are shown at page 10 of the Kemble Landscape Appraisal: Tyler Grange (2017)		
f) In the implementation of this policy and in particular in considering which areas are of particular importance regard will be had to the report prepared by Montagu Evans Kemble and Kemble Station Conservation Areas Appraisal and Management Guidance.		
Policy KE9- Development affecting non- designated heritage assets	Policy EN12 HISTORIC ENVIRONMENT: NON- DESIGNATED HERITAGE ASSETS	Policy KE9 is in general conformity with and defers to Policy EN12 of the CDLP. Policy KE9 adds local, non-strategic detailed policy by
Development affecting non-designated heritage assets will be assessed in accordance with relevant Local Plan policies and national planning policies:	1. Development affecting a non-designated heritage asset will be permitted where it is designed sympathetically having regard to the significance of the asset, its features, character and setting.	identifying the non-designated heritage assets to which, amongst others, Policy EN12 will be applied.
The KENDP identifies the following non- designated heritage assets: KE9/1 - Kemble School	2. Where possible, development will seek to enhance the character of the non-designated heritage asset. Proposals for demolition or total loss of a non-designated heritage asset	
KE9/2 - Kemble Village Hall	will be subject to a balanced assessment	

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
KE9/3 - Primitive Methodist Chapel KE9/4 - The water pump and stone surround on the Kemble village green KE9/5 - The old school house at Ewen KE9/6 - The historic parkland associated with Kemble House KE9/7 - The open land around and covering the railway tunnel to the south-west of the village which is important in the setting of the Conservation Area and views of the village including the Grade 2* All Saints Church. This is not an exhaustive list. Further non- designated heritage assets may be added in the future.	taking into account the significance of the asset and the scale of harm or loss. 3. The assessment of whether a site, feature or structure is considered to be a nondesignated heritage asset, will be guided by the criteria set out in Table 6.	
Policy KE10 – Archaeology Any future proposals for development within and around Kemble and Ewen villages should be accompanied by a thorough assessment of the potential effects on archaeological heritage assets in accordance with guidelines issued by the Chartered Institute for Archaeologists and in accordance with a brief approved by the Historic Environment Service of Gloucestershire County Council. This work must be carried out prior to the submission of any planning application.	Policy EN1 BUILT, NATURAL AND HISTORIC ENVIRONMENT New development will, where appropriate, promote the protection, conservation and enhancement of the historic and natural environment by: a. ensuring the protection and enhancement of existing natural and historic environmental assets and their settings in proportion with the significance of the asset; b. contributing to the provision and enhancement of multi-functional green infrastructure;	Policy KE10 is in general conformity with Policy EN1 of the CDLP that seeks to protect historic environment assets in proportion with their significance. Policy KE10 provides additional, non-strategic development management policy covering assessing sites for potential archaeology and the preservation and interpretation <i>in situ</i> of such remains.

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policie	es General Conformity
Where possible, and appropriate, development proposals should see incorporate archaeology in such a any conserved remains can be accepted the public and that suitable signage information is provided to and on a promote such access and aid interpof the asset.	and the better management of existing habitats; d. seeking to improve air, soil and water quality where feasible; and	tats
i. Within the Special Landsca defined on the Cotswold D Plan Policies Map) develop be supported provided it d have a significant detrimer upon the special character landscape qualities of this including its tranquillity.	1. Development will be permitted where is does not have a significant detrimental impact on the natural and historic landscape and historic landscape and historic landscape character, visual quality and local distinctiveness. They will	wider landscape within the neighbourhood area, but not within the SLA, this approach adds further detail and is in general conformity with Policy EN\$ of the CDLP.
 ii. In the wider landscape pro should: a) Retain and where poss enhance those landsca which are of benefit to enjoyment of the rural by residents and the coll in identifying such area 	manage the natural and historic landscape and any significant landscape features and elements, including key views, the setting settlements, settlement patterns and heritage assets. Policy EN6 SPECIAL LANDSCAPE AREAS	d

emble an	d Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
	will be had to the <i>Kemble Landscape Appraisal</i> undertaken by Tyler Grange;	Development within Special Landscape Areas (as shown on the Policies Map) will be permitted provided it does not have a	
b)		significant detrimental impact upon the special character and key landscape qualities of the area including its tranquillity	
c)	Reinforce the Thames valley landscape in respect of its recreational value and visual amenity creating a quiet and tranquil valued rural landscape;		
d)	Maintain and enhance field pattern and enclosure where possible;		
e)	Enhance landscape features which are in decline or in poor condition;		
f)	Avoid further erosion of the landscape/farmed edge of the villages;		
g)	Protect key views and vistas identified in the <i>Kemble</i> Landscape Appraisal and the Kemble and Kemble Station		
	Conservation Areas Appraisal undertaken by Montagu Evans; and		
h)	Retain areas of woodland, tree belts and hedges.		

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
i. Changes of use and new development at Cotswold Airport within the areas covered by the KENDP will be permitted when consistent with Cotswold District Local Plan Policy SP2 and providing impact on residential amenity and the local environment is met when assessed against the following:	Policy SP2 COTSWOLD AIRPORT The change of use of existing buildings and any new development within the areas at Cotswold Airport, shown on the Policies Map (Inset 19), will be permitted provided they are for employment-related uses that are compatible with the use of the land as an airport.	Policy KE12 is in general conformity with CDLP Policy SP2, both policies allow for further employment related development at the Airport (within the areas covered by the KENDP). Policy KE12 provides additional local development management criteria to assess planning proposals for their impact on residential amenity and the local environment, issues that were raised during consultation on the KENDP.
a. Impact on the local community and others, including by way of noise, visual amenity, traffic generation. odours and air pollution; and b. Impact on designated natural and built environment assets, the AONB and the local landscape. ii. To reduce traffic impacts and promote sustainable development all development proposals should be supported by a travel plan to seek, so far as possible, that movements by private car are reduced.		

Kemble and Ewen NDP Policies	Cotswold District Local Plan (CDLP) Policies	General Conformity
iii. Where negative impacts are identified after assessing proposals in relation to Policy KE12 these should be mitigated. Where negative impacts cannot be satisfactorily mitigated planning permission should be refused.		

3.6 f. Be Compatible with EU Obligations

The Submission Neighbourhood Plan is fully compatible with EU Obligations.

The making of the neighbourhood development plan is not likely to have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2010(2)) or a European offshore marine site (as defined in the Offshore Marine Conservation (Natural Habitats, &c.) Regulations 2007(3)) (either alone or in combination with other plans or projects).

Strategic Environmental Assessment (SEA)

To meet the 'basic conditions' which are specified by law a Neighbourhood Development Plan must be compatible with EU obligations. Furthermore, as at 9th February 2015 Regulation 15 of the 2012 Neighbourhood Planning Regulations was amended to require that when a plan is submitted to the Local Planning Authority it should include either an environmental report prepared in accordance with the applicable regulations or where it has been determined as unlikely to have significant environmental effects, a statement of reasons for the determination.

The Kemble and Ewen Neighbourhood Plan 2019 Strategic Environmental Assessment Screening Report (Cotswold District Council, July 2019) concludes that:

"2.59 Based on the Screening Report, and taking into account responses from the statutory environmental bodies, it is **determined** by Cotswold District Council in accordance with SEA Regulation 9, as the 'responsible authority', that the Kemble and Ewen Neighbourhood Plan

is unlikely to have significant environmental effects and is therefore 'screened out' i.e. that no Strategic Environmental Assessment is required."

Requirement for Habitats Regulations Assessment (HRA)

Article 6 (3) of the EU Habitats Directive (Council Directive 92/43/EEC) and Regulation 61 of the Conservation of Habitats and Species Regulations 2010 (as amended) requires that an appropriate assessment of plans and programmes is carried out with regard to the conservation objectives of European Sites (Natura 2000 sites) and that other plans and projects identify any significant effect that is likely for any European Site. In the context of neighbourhood planning, a Habitats Regulation Assessment (HRA) is required where a Neighbourhood Plan is deemed likely to result in significant negative effects occurring on protected European Sites (Natura 2000 sites) as a result of the plan's implementation.

The Kemble and Ewen Neighbourhood Plan 2019 Strategic Environmental Assessment Screening Report (Cotswold District Council, July 2019) concludes that:

"2.60 In accordance with Regulation 106(1) of the Habitats Regulations, Cotswold District Council, as the 'competent authority,' also does not consider that an 'appropriate assessment' under Regulation 105 is required."

European Convention on Human Rights

The Submission Neighbourhood Plan is fully compatible with the European Convention on Human Rights. It has been prepared with full regard to national statutory regulation and policy guidance, which are both compatible with the Convention. The Plan has been produced in full consultation with the local community. The Plan does not contain policies or proposals that would infringe the human rights of residents or other stakeholders over and above the existing strategic policies at national and district-levels, as demonstrated below.

The Human Rights Act 1998 incorporated into UK law the European Convention on Human Rights ("The Convention"). The Convention includes provision in the form of Articles, the aim of which is to protect the rights of the individual.

Section 6 of the Act prohibits public bodies from acting in a manner, which is incompatible with the Convention. Various rights outlined in the Convention and its First Protocol are to be considered in the process of making and considering planning decisions, namely:

Article 1 of the First Protocol protects the right of everyone to the peaceful enjoyment of possessions. No one can be deprived of possessions except in the public interest and subject to the conditions provided by law and by the general principles of international law. The Submission

Neighbourhood Plan is fully compatible with the rights outlined in this Article. Although the Submission Plan includes policies that would restrict development rights to some extent, this does not have a greater impact than the general restrictions on development rights provided for in national law, namely the Planning and Compulsory Purchase Act 2004 and the Localism Act 2011. The restriction of development rights inherent in the UK's statutory planning system is demonstrably in the public interest by ensuring that land is used in the most sustainable way, avoiding or mitigating adverse impacts on the environment, community and economy.

Article 6 protects the right to a fair and public hearing before an independent tribunal in determination of an individual's rights and obligations. The process for Neighbourhood Plan production is fully compatible with this Article, allowing for extensive consultation on its proposals at various stages, and an independent examination process to consider representations received.

Article 14 provides that "The enjoyment of the rights and freedoms set forth in ... [the] ... European Convention on Human Rights shall be secured without discrimination on any ground such as sex, race, colour, language, religion, political or other opinion, national or social origin, association with a national minority, property, birth or other status." The Parish Council has developed the policies and proposals within the Plan in full consultation with the community and wider stakeholders to produce as inclusive a document as possible. In general, the policies and proposals will not have a discriminatory impact on any particular group of individuals.

3.7 g. Prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

The prescribed conditions have therefore been met in relation to the Neighbourhood Development Plan (NDP) and prescribed matters have been complied with in connection with the proposal for the Plan.

Kemble and Ewen Parish Council

December 2019